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# Solar Thermal Energy in the European Union

*STATUS REPORT ON TECHNOLOGY DEVELOPMENT, TRENDS, VALUE CHAINS & MARKETS*

Joint<br>Research<br>Centre

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## **Contents**







#### <span id="page-5-0"></span>**Abstract**

This Clean Energy Technology Observatory report analyses the current status and development trends of solar thermal energy, including both concentrated solar power (CSP) and solar heat for buildings, district heating, and industrial processes. While CSP has developed to a commercial scale, up to now it has played a small role in decarbonising the energy system, and global market growth remains modest. The EU has not added to the existing fleet of CSP plants since 2013 and targeted auctions may be needed to increase deployment.. In the meantime China is emerging as the main developer of CSP systems thanks to a steady project pipeline. Solar thermal technologies for heating and cooling had a challenging year, with a growth of only 3%. Investments slowed 24% due to competition from other technologies such as heat pumps, and because important support schemes ended in Italy, Germany and Poland. Some countries, such as Denmark, show robust growth in solar district heating, where 150 district systems use solar thermal heat. Also the solar heat market for industrial processes tripled globally in 2023 compared to 2022. The EU remains a technology leader in system integration, digitization, and thermal storage.

## <span id="page-6-0"></span>**Foreword on the Clean Energy Technology Observatory**

The European Commission set up the Clean Energy Technology Observatory (CETO) in 2022 to help address the complexity and multi-faced character of the transition to a climate-neutral society in Europe. The EU's ambitious energy and climate policies create a necessity to tackle the related challenges in a comprehensive manner, recognizing the important role for advanced technologies and innovation in the process.

CETO is a joint initiative of the European Commission Joint Research Centre (JRC), who run the observatory, and Directorate Generals Research and Innovation (R&I) and Energy (ENER) on the policy side. Its overall objectives are to:

- monitor the EU research and innovation activities on clean energy technologies needed for the delivery of the European Green Deal
- assess the competitiveness of the EU clean energy sector and its positioning in the global energy market
- build on existing Commission studies, relevant information & knowledge in Commission services and agencies, and the Low Carbon Energy Observatory (2015-2020)
- publish reports on the Strategic Energy Technology Plan [\(SET-Plan\)](https://setis.ec.europa.eu/what-set-plan_en) SETIS online platform

CETO provides a repository of techno- and socio-economic data on the most relevant technologies and their integration in the energy system. It targets in particular the status and outlook for innovative solutions as well as the sustainable market uptake of both mature and inventive technologies. The project serves as primary source of data for the Commission's annual progress reports on [competitiveness of clean energy technologies.](https://energy.ec.europa.eu/topics/research-and-technology/clean-energy-competitiveness_en) It also supports the implementation of and development of EU research and innovation policy.

The observatory produces a series of annual reports addressing the following themes:

- Clean Energy Technology Status, Value Chains and Market: covering advanced biofuels, batteries, bioenergy, carbon capture utilisation and storage, concentrated solar power and heat, geothermal heat and power, heat pumps, hydropower & pumped hydropower storage, novel electricity and heat storage technologies, ocean energy, photovoltaics, renewable fuels of non-biological origin (other), renewable hydrogen, solar fuels (direct) and wind (offshore and onshore).
- Clean Energy Technology System Integration: building-related technologies, digital infrastructure for smart energy system, industrial and district heat & cold management, standalone systems, transmission and distribution technologies, smart cities and innovative energy carriers and supply for transport.
- Foresight Analysis for Future Clean Energy Technologies using Weak Signal Analysis
- Clean Energy Outlooks: Analysis and Critical Review
- System Modelling for Clean Energy Technology Scenarios
- Overall Strategic Analysis of Clean Energy Technology Sector

More details are available on the [CETO web pages](https://setis.ec.europa.eu/publications/clean-energy-technology-observatory-ceto_en)

## <span id="page-7-0"></span>**Acknowledgements**

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## <span id="page-8-0"></span>**Executive Summary**

This report on solar thermal energy technologies addresses the technology maturity status, development and trends, value chain analysis and global market and EU positioning, and is part of the annual series of reports from the Clean Energy Technology Observatory (CETO). Both solar thermal energy for power (CSP) generation and solar heat (and cool) for buildings, district heating and industrial processes (SHIP) are covered.

Concentrated solar power currently plays a minor role in the energy system, providing much less than 1% of annual electricity generation worldwide (0.2% in the EU). The two main design types are parabolic trough power plants and central receiver systems, both with thermal storage sufficient for the plant to deliver power for several hours at the rated capacity after sundown. CSP can also be hybridised with other power generation technologies, in particular, with photovoltaics systems. Global CSP market growth remains modest. The majority of projects in development are in China. The EU has made little progress yet on its plans to add to the existing capacity of 2.33 GW. Much now relies on Spain's commitment in the draft 2023 NECP to add 2.4 GW of CSP capacity by 2030.

CSP technology has achieved significant cost reductions over the last ten years and established a track record as a reliable electricity supply option, benefiting from the good performance of the Spanish fleet. However, to become more competitive further standardisation in design and manufacturing is key to attracting the levels of investment needed to bring deployment rates back on track. R&D has a major role to play in this, but needs to be integrated with production processes to ensure cost cutting. Digitisation in all phases needs also to be fully embraced. In principle, EU companies manufacture all the components needed for CSP plants, but with the lack of new projects, many are exploring the industrial process heat market as an alternative.

In 2023, the installed capacity of solar thermal heat in the EU slowed down to an increase of 1.3 GWth (3.3%) to reach 41 GWth. This is far below the rate required to tripe capacity by 2030. A range of solar thermal technologies address the heating and cooling sector. Commercial options (including storage) are available for buildings, district heating networks, and industrial processes, although overall market penetration remains low. An exception is solar water heaters, widely used in several Mediterranean regions.

Large-scale solar thermal systems are used in 282 European cities' district heating systems (approximately 5% of DH systems and contribute 0.2% of the heat supply). Six new solar thermal systems for district heating networks started operation in 2023, and nine systems are under construction or in an advanced planning stage. The world market for solar heat for industrial processes tripled in 2023 compared to the previous two years, with 116 projects reaching a total of 0.95 GWth.

The levelised cost of heat can be competitive with other conventional sources, particularly in areas with good solar resources. EU companies are in a good position as technology suppliers. Traditionally, they have supplied 90% of the EU demand for solar thermal water heaters, but COMEXT trade data for 2022-2023 indicate significantly increased imports, particularly from China. As the market has not grown much, this indicates that EU companies are losing market share. Further efforts on cost reduction may be needed to maintain competitiveness.

Research funding for all solar technologies has decreased in real terms over the last decade, except for increasing late-stage venture capital investments. The USA, Japan, China, Germany, and France are the most innovative companies regarding patents by corporations and investments in VC companies. High-value patents in the sectors have declined globally since 2010, indicating reduced interest from the industry actors. The EU employment in this sector also continued the downward trend in 2023.

Solar thermal energy faced deployment challenges similar to other renewable heating technologies. Higher interest rates have led to reduced investments and a slower pace of upgrading heat infrastructure. Competition among heating and cooling technologies, such as heat pumps and solar PV, negatively impacted solar thermal sales.

At the same time, the EU has a strong need to accelerate the decarbonisation of the heating and cooling sector. There is increasing European policy support for solar thermal heat applications. For example, the new Energy Performance for Buildings Directive requires new buildings to be prepared for solar PV and solar thermal, and the Renewable Energy Directive emphasises the introduction of solar thermal heat in individual buildings, district heating, and industry.



<span id="page-9-0"></span>**Table 1.** CETO SWOT analysis for the competitiveness of CSP

*Source: JRC, 2024*

<span id="page-10-0"></span>**Table 2**. CETO SWOT analysis for the competitiveness of solar thermal heating and cooling



## <span id="page-11-0"></span>**1 Introduction**

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#### <span id="page-11-1"></span>**1.1 Scope and context**

This report on solar thermal energy is one of an annual series of reports from the Clean Energy Technology Observatory (CETO). It addresses technology maturity status, development and trends; value chain analysis and global market and EU positioning. For 2024, the scope covers:

- a) Concentrated solar power (CSP<sup>[1](#page-11-2)</sup>) plants that convert solar energy to electricity, included storage options to allow dispatch during evenings and at night time.
- b) Concentrated and non-concentrated solar thermal heating and cooling (SHC) is used for buildings, district networks, and industrial processes; thermal storage is often integral to the systems.

This report builds to a large degree on previous Commission studies in this field [\[1,](#page-42-1) [2,](#page-42-2) [3\]](#page-42-3), the 2024 EurObserv'ER barometer on solar thermal [\[4\]](#page-42-4), and the Solar Thermal Market Outlook 2023/2024 [\[5\]](#page-42-5).

For the power sector, CSP technologies have developed to a commercial scale but play only a minor role – in 2022 CSP generated-electricity provided 0.04% globally and 0.2% in the EU. Nonetheless, there is considerable potential, both globally and in the EU. CSP plants for electricity require high levels of steady, direct normal insolation (DNI > 1900 kWh/m<sup>2</sup>/year). This limits the range of potential locations and in Europe only southern-most areas offer suitable conditions. The two major designs used today are parabolic trough power plants and central receiver (also called power tower) plants. CSP systems comprise the following main elements: solar field (reflectors and receivers), a heat transfer and storage system, and thermal-to-electric power conversion unit. CSP can be combined with other power generation technologies, either for solar-assisted power generation or in hybrid configurations. The use of concentrated solar energy to drive thermochemical fuel synthesis is addressed in the CETO solar fuels report [\[6\]](#page-42-6).

The heating and cooling sector accounts for 50% of global energy consumption and 40% of  $CO<sub>2</sub>$ emissions in the EU, and solar thermal technologies can potentially provide a significant share of its renewable energy. The market for low (<100°C) and medium temperature (100-500°C) heat worldwide is estimated at 12 222 TWh, of which 58% is for buildings and about 42% for industrial processes (chemical, food & beverages, machinery, mining, textiles, word processing), with 2 700 TWh for low temperature and 2 400 TWh for medium temperature applications [\[7\]](#page-42-7).

The Fit for 55 policy package requires an increase of RES share in H&C by 0.8% per year to 2026 and 1.1% after that, while for District Heating and Cooling (DHC), the indicative annual increase should be 2.2%. A range of non-concentrated solar heating and cooling technologies are commercially available in the main application areas: domestic hot water systems, solar district heat, solar heat for industrial processes, solar cooling using absorption systems, and hybrid solar thermal and photovoltaics.

Concentrated solar thermal heat for processes primarily addresses thermal energy supply in the range 100–400ºC for industry and district heating applications, often as part of an integrated solution with

<span id="page-11-2"></span>*<sup>1</sup> CSP signifies concentrated or concentrated solar power (CSP). The term solar thermal electricity (STE) is also used, but in principle includes non-concentrated systems e.g. solar chimneys or updraft tower concept.*

other heat sources to ensure supply continuity [\[8,](#page-42-8) [9,](#page-42-9) [10\]](#page-42-10). The direct normal insolation requirement is much less stringent than for power production. Some applications are emerging for higher temperatures, from 600°C to over 1000°C, using central receiver technology. So, although the processes are similar to CSP, the scale of the plants and the operating conditions are different. The most common applications of solar thermal heat are space heat and domestic hot water for individual buildings. Low-temperature collectors are usually glazed flat panels combined with another heating supply and thermal storage. Medium-temperature collectors can have different designs, such as drain-back or batch systems.

Solar thermal technologies (concentrated and non-concentrated) are considered a strategic net-zero technology in the Net Zero Industry Act [\[11\]](#page-42-11). They are also part of the EU's 2024 joint research and innovation agenda on solar energy [\[12\]](#page-42-12).

## <span id="page-12-0"></span>**1.2 Methodology and Data Sources**

The report addresses CSP and solar thermal technologies separately, with each section following the CETO structure of specific topics or indicators, as follows:

- a) Technology maturity status, development and trends
- technology readiness level
- installed capacity & energy production
- technology costs
- public RD&I funding
- venture capital investments
- patenting trends
- scientific publication trends
- assessment of EU-funded R&I projects
	- b) Value chain analysis:
- Turnover:
- Environmental and socio-economic sustainability;
- EU companies and roles;
- Employment;
- EU industrial production.
	- c) Global markets and EU positioning
- Global market growth (in the last 5/10 years, depending on data availability) and relevant shortto-medium term projections;
- EU market share vs third countries share, including EU market leaders and global market leaders;
- EU trade (imports, exports) and trade balance;
- Resource efficiency and dependence (in relation to EU competitiveness).

Details of specific sources are given in the corresponding sections and are summarised in Annex 1.

## <span id="page-13-0"></span>**2 Concentrated Solar Power**

## <span id="page-13-1"></span>**2.1 Technology status and development trends**

[Table 3](#page-13-2) sets out the technology characteristics of current commercial systems. Parabolic trough designs are the most widely deployed up to now. However several recent projects have opted for central receiver designs (also known as or solar towers), which allow a higher maximum temperature and hence increased efficiency for power generation and thermal heat storage. Since the solar field comprises many individual heliostats, it can be more easily adapted to uneven terrain. On the other hand, tower designs can be more sensitive to site climatic conditions due to attenuation of the light between the mirrors and the receiver.



<span id="page-13-2"></span>**Table 3.** Main characteristics of commercial trough (PT) and central receiver (CR) plants.

*Source: JRC, 2024*

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Hybrid PV-CSP plant design are also increasingly being considered to fully use grid connections. PV systems can also provide power to the ancillary systems (circulation pumps, control systems etc.),

<span id="page-13-3"></span><sup>&</sup>lt;sup>2</sup> Since the nominal power output of the generator in a CSP plant is fixed by the rated power of the turbine and generator, the capacity factor (or full hour hours) can be increased by increasing the size of the solar field and adding a thermal storage system to allow generation after sundown; values up to 60% are proposed.

<span id="page-13-4"></span> $3$  These values refer to the recirculating evaporative cooling system used in most plants. Dry cooling designs can reportedly reduce the water consumption by 90%, but with a 10% cost penalty on the electricity generated due to the higher plant costs and reduced cycle efficiency. This is consumed water (no return flows), and is dominated (>90%) by losses of from condensation of the cooling water. Water use for mirror cleaning contributes only 1.4 to 2 %..

help ensure stable power output and allow the CSP part to maximise thermal heat storage for evening or night time generation. More advanced concepts (yet to be commercialised) involve recuperating heat from the PV modules in the CSP heat transfer system.

The SET-Plan implementation working group [\(IWG\)](https://setis.ec.europa.eu/implementing-actions/csp-ste_en) has set the following targets as part of the 2023 planning document the "Initiative for Global Leadership in Concentrated Solar Power" [\[14\]](#page-42-14):

- Cost reduction of electricity provided during periods with low wind, PV or hydropower infeed, to values below 15 c€/kWh in Southern Europe locations by 2025, targeting below 10 c€/kWh by 2030, considering 2050 kWh/m<sup>2</sup>/year as reference conditions and no constraints regarding the size/type of the plant and Power Purchase Agreements (PPA) with a duration of at least 25 years. Also, the general framework conditions outlined in the previous section should apply.
- Development of the next generation of CSP/STE technology (NEXTGEN) to achieve at least 3 points of increase in the overall power plant efficiency from the reference value 39.4% to 42.4% by 2025.
- At least one First of a Kind (FOAK) integrated in the energy system by 2025, demonstrating either the cost reduction or the efficiency increase.
- Thermal energy cost for industrial process heat applications below 3 c€/kWh by 2030 for the same Southern Europe locations as the target 1, with process temperatures higher than 200°C and 25 years' lifetime.
- Demonstration of 24/7 economically viable solar thermal baseload production of green hydrogen and other solar fuels by 2030.

#### <span id="page-14-0"></span>**2.1.1 Technology readiness level**

There are a wide range of options for improving the performance and cost effectiveness of CSP plants. Ultimately, higher working fluid temperatures and heat storage density are key. CSP is uniquely placed to provide high input temperatures in the solar receiver, but use of molten salt-based systems seems limited by factors such as corrosion problems with high temperature ternary salts. Hence the interest in various alternative heat transfer concepts, such air, supercritical CO2 or liquid metal concepts, coupled with high temperature and economic heat storage methods.

The SET-Plan IWG's "Initiative for Global Leadership in Concentrated Solar Power" [\[14\]](#page-42-14) includes a series pf proposed research and innovation activities and associated TRL levels. Annex 2 provides a summary of these.

#### <span id="page-14-1"></span>**2.1.2 Installed Capacity and Production**

The worldwide capacity of CSP plants is estimated at 6.7 GW at the end of 2023 [\[15,](#page-42-15) [16\]](#page-42-16). The global market has grown slowly over the last 12 years, with significant variations in the annual installations. There are now 83 operational plants in 11 countries. Spain has the largest fleet, followed by USA and China. REN21 report that China has 1 GW under construction and 3 GW planned, and is expected to become the global leader for deployment and technology supply in the coming years.

The medium to long term energy system models give mixed perspectives:

a) The IEA's 2023 *Net Zero by 2050 scenario* [\[17\]](#page-42-17) projects 139 TWh (48 GW) from CSP in 2030, and 1 486 TWh (427 GW) by 2050. However, the current deployment rate is far from the level required to reach such values.

- b) The JRC's *Global CETO 2°C scenario 2024* (POLES-JRC model, see Annex 3 for more details) [\[19\]](#page-43-0) projects a doubling of installed capacity more to almost 17 GW in 2030 (26 TWh) and further increasing to 51 GW (78 TWh) in 2050.
- c) The IRENA *World Energy Transition Outlook 2023* [\[18\]](#page-43-1) is the most ambitious, going as far as envisaging approximately 3000 TWh by 2050, with the main CSP markets are expected to be in the Middle East and Asia-Pacific regions, particularly China and India.

The EU has an installed CSP capacity of 2.33 GW [\[20\]](#page-43-2) with an annual production of approximately 5 TWh (**[Figure 1](#page-15-0)**), corresponding to approximately 0.2% of electricity generation. Almost all of this is located in Spain, where 45 plants were installed in the period 2009-2013.

Looking to the future, Spain's revised National Integrated Energy and Climate Plan [\[21\]](#page-43-3) aims for 4.8 GW of CSP by 2030 i.e., an additional 2.4 GW. There has been little progress on this so far, apart from the proposed Solgest-1 110 MW plant, although construction is yet to begin. Italy's draft 2023 NECP [\[21\]](#page-43-3) foresees over 800 MW of CSP by 2030, and currently a small 4 MW plant is under construction in Sicily. The EurObserv'ER barometer [\[20\]](#page-43-2) foresees a small growth in total capacity to 3 GW by 2030.

To create high detail energy scenarios for the EU27, JRC has developed the POTEnCIA model. Within the wider context of CETO, the model has been employed to create the POTEnCIA CETO 2024 Scenario [\[22\]](#page-43-4) (see Annex 3 for more details). In this scenario, there is no increase in CSP capacity until 2030, but by 2050 capacities are projected to almost double towards 4.2 GW compared to 2020 values (**[Figure 2](#page-16-1)**). In parallel, CSP generation increases from 5 TWh in 2025 to almost 9 TWh by 2050.

<span id="page-15-0"></span>



*Source: JRC elaboration of Eurostat data: NRG\_BAL\_PEH*

<span id="page-16-1"></span>

**Figure 2** CSP capacity (left) and generation (right) projections for the EU

*Source: POTEnCIA CETO 2024 Scenario*

#### <span id="page-16-0"></span>**2.1.3 Technology Costs**

**Figure 5** shows the evolution in CAPEX for large CSP plants for 2010 to 2050. Up to 2023, IRENA data [\[23\]](#page-43-5) is used. The 2010 to 2023 period saw a reduction of 40% in the annual average value (with significant variations in each year)) and is currently just under EUR 6 million/MW for a commercialscale solar tower plant with at least 8 hours of thermal storage. The projections to 2050 are from the *Global CETO 2°C Scenario* based on the POLES-JRC model [\[19\]](#page-43-0) and from NREL's *Annual Technology Baseline 2022* [\[24\]](#page-43-6) (moderate scenario, solar resource class 7 with 2281 kWh/m2/y). Collectively these foreseen the potential to halve current CAPEX. This reflects the goals of both the EU SET Plan and US research programmes to reach a level of 3 EUR million/MW. Indeed CSP technology is considered to have significant scope for cost reductions in all areas: the solar field, the power block, high-temperature higher efficiency power cycles and thermal storage [\[25\]](#page-43-7).

<span id="page-16-2"></span>IRENA [\[23\]](#page-43-5) also report that LCoE dropped by 70% from 2010 to2023 reaching an average of 106 EUR/MWh in 2023, but with a small sample of just two plants. It should be noted that the LCOE metric does not necessarily reflect the market value of CSP electricity sold to cover load peaks.



**Figure 3.** Historic and future CAPEX trends for CSP plants.

*Source: JRC elaboration based on POLES-JRC, IRENA [\[23\]](#page-43-5) and NREL ATB [\[24\]](#page-43-6) data*.

#### <span id="page-17-0"></span>**2.1.4 Public RD&I Funding and Investments**

Data on public R&I investments in solar energy is collected annually by the IEA from its members [\[26\]](#page-43-8). In recent years over 50% of the declared budgets are reported as "unallocated", so without disaggregation to the various technology areas (e.g. such those reported by USA, the EU framework programme and Korea). **[Figure 4](#page-17-1)** shows that for solar energy as a whole, the RD&D budgets have decreased in real terms from 2010 to 2022. For those countries that do report disaggregated values, the trend appears stable since 2016, so a decrease in real terms. (**[Figure 5](#page-17-2)**). The data for the EU member states is rather incomplete, and several countries known to have active research in this area (e.g. Italy, Spain and Portugal) did not report disaggregated values. Hence no analysis can be reported.



<span id="page-17-1"></span>**Figure 4** Global data (current values) reported to the IEA for public RD&D funding for solar energy-

*Source: JRC 2024 based on IEA data.*

<span id="page-17-2"></span>



*Source: JRC 2024 based on IEA.*

#### <span id="page-18-0"></span>**2.1.5 Private RD&I funding**

#### <span id="page-18-1"></span>*2.1.5.1 Overall private R&I investments based on patents*

**[Figure 6](#page-18-2)** shows the overall decreasing trend during the decade 2010-2020 [\[27\]](#page-43-9). In the breakdown of the main economic regions, China is leader since 2012 and saw a marked upswing in 2019-2020. The EU was in second place, but was overtaken by Korea in 2020. **[Table 4](#page-19-0)** shows the top organisations for R&D investments globally and those in the EU.

<span id="page-18-2"></span>**Figure 6**. Trends in annual R&D investments for the EU and major economies, using patenting data as proxy.





*Source: JRC 2024 compilation of VC and corporate R&I investors with relevant high-value patents.*



<span id="page-19-0"></span>

*Source: JRC compilation, 2024.*

#### <span id="page-20-0"></span>*2.1.5.2 Venture capital investment*

An analysis has been performed for concentrated solar thermal power and heat applications following the JRC methodology [\[28\]](#page-43-10). Available data suggests that global VC investment rebounded in 2023 after a drop in 2022. In the EU, the analysis indicated that Denmark attracted the most significant investment.



<span id="page-20-6"></span>**Figure 7** Trends in global venture capital investment by region from 2015 to 2023

*Source: 2024 JRC analysis based on Pitchbook data*

#### <span id="page-20-1"></span>**2.1.6 Patenting trends**

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The analysis looked at CSP<sup>4</sup> only and followed the JRC methodology [\[29\]](#page-43-11) using Patstat (European Patent Office) data for the period to 2021<sup>5</sup>. Globally, inventions<sup>6</sup> per year fell from a peak of [15](#page-20-3)64 in 2012 to 950 in 2021[7](#page-20-5) . Looking at the most recent data in **[Figure 8](#page-21-0)**, China is dominant in terms of overall numbers, and is now also leader for high value inventions. The EU was previously leader for almost all the decade 2010-2020. **[Figure 10](#page-22-1)** shows the top organisations for high value inventions over 2017 to 2019, and includes two EU organisations.

<span id="page-20-2"></span><sup>4</sup> The relevant CPC codes are: Y02E 10/40 - Solar thermal energy, Y02E 10/44 - Heat exchange systems, Y02E 10/46 - Conversion of thermal power into mechanical power, Y02E 10/47 - Mountings or tracking,

<span id="page-20-3"></span>*<sup>5</sup> JRC update: July 2024 – for details on the processing methodology see [40 36, [39\]](#page-43-12)).*

<span id="page-20-4"></span><sup>6</sup> High-value inventions (or high-value patent families) refer to patent families that include patent applications filed in more than one patent office. Granted patent families represent the share of granted applications in one family. The share is then associated to the fractional counts in the family.

<span id="page-20-5"></span>*<sup>7</sup> Since the analysis for the CPR 2020 SWD, the Chinese patents have been re-categorised, leading to a 50% drop.*

<span id="page-21-0"></span>

**Figure 8.** Number of inventions and international and high value shares for 2019-2021.

*Source: 2024 JRC based on EPO Patstat*



<span id="page-21-1"></span>



<span id="page-22-1"></span>

**Figure 10.** Top 10 companies worldwide for high value inventions 2019-2021

*Source: JRC based on EPO Patstat 2024*

#### <span id="page-22-0"></span>**2.1.7 Scientific publication trends**

The JRC's Technology Innovation Monitor system (TIM) was used to analyse the scientific articles published over the period 2010 to 2023. The search string "topic: ("concentrated solar power" OR "solar thermal electricity" OR ("CSP" AND "solar")) AND class:article" retrieved 2,765 articles.

**[Figure 11](#page-22-2)** shows the time trend for the EU and leading countries and regions. The EU and USA have traditionally been a leader in this field, but in the last five years China and other countries (RoW) have emerged as significant contributors.

<span id="page-22-3"></span>

<span id="page-22-2"></span>**Figure 11.** Trend in scientific publications on CSP for the leadings countries and regions

*Source: JRC analysis of TIM data (2024)*

#### <span id="page-23-0"></span>**2.1.8 Status of EU-funded R&D projects**

Under Horizon 2020 (2014-2020) the EU supported 56 CSP and CSH-related projects with approximately EUR 186 m contribution. Spain, Germany, Italy and France were the main beneficiaries (see listing in Annex 4). The total budget for these projects was in excess of EUR 200m. CSP and the related coordination projects accounted for 81% of the grants, with the remainder for CSH.

Under Horizon Europe 18 research projects have been funded so far, with a total budget of EUR 60 million. Two projects (EUR 1.6 million) support coordination and strategic planning, while CSP is also included in the umbrella of RISENERGY project for research infrastructures for renewable technologies.

## <span id="page-23-1"></span>**2.2 Value Chain Analysis**

#### <span id="page-23-2"></span>**2.2.1 Turnover**

In the absence of publicly available market-based data, the JRC estimates the current global CSP market at approximately EUR 6 billion (assuming 500 MW annual installations and an existing park of 6 GW that incurs operational costs).

#### <span id="page-23-3"></span>**2.2.2 Gross value added**

No data is available at time of writing.

#### <span id="page-23-4"></span>**2.2.3 Environmental and socio-economic sustainability**

Annex 5 provides summary of the available data and methods regarding environmental, social and economic sustainability according to the CETO scheme.

#### <span id="page-23-5"></span>**2.2.4 Role of EU Companies**

Several European companies continue to play a significant role in international projects, both for overall plant engineering as well as for specialised solar field components (Rioglass, Flabeg, TSK Flagsol). Siemens is a major supplier of the steam turbine power block. The last five years have seen the emergence of Chinese suppliers, engineering companies and finance houses as major players in the market.



<span id="page-23-6"></span>**Table 5** ESTELA members and roles



*Source: JRC analysis of data from ESTELA web site (2024)*

#### <span id="page-24-0"></span>**2.2.5 Employment**

IRENA [\[30\]](#page-43-13) reports 79 000 jobs globally in 2021, of which approximately 59 000 in China and 5 200 in the EU.

#### <span id="page-24-1"></span>**2.2.6 Energy intensity and labour productivity**

No data has been identified for these indicators.

#### <span id="page-24-2"></span>**2.2.7 EU Production Data**

CSP plant components do not have specific Prodcom (PRODuction COMmunautaire) codes or codes suitable to be considered a proxy. This probably reflects the small size of the market and that such plants comprise a broad mix of components: reflectors, solar absorbers/ receivers, heat transfer & storage equipment, steam boilers and the steam turbine & generator sets.

#### <span id="page-24-3"></span>**2.3 EU Market Position and Global Competitiveness**

#### <span id="page-24-4"></span>**2.3.1 Global & EU market leaders**

EU companies have traditionally been leaders in all aspects of CSP technology and project development. A recent trend is the emergence of Chinese organisations as international project developers and technology providers (e.g. Shanghai Electric, COSIN Solar).

## <span id="page-25-0"></span>**2.3.2 Trade (Import/export) and trade balance**

There are no codes dedicated to CSP. It is likely that trade represents a significant share (>50%) of the global market since many commercial projects are developed in countries other than those of the main technology suppliers (EU, US and China).

#### <span id="page-25-1"></span>**2.3.3 Resource efficiency and dependence in relation to EU competitiveness**

The EU industry associated with CSP is relatively small and not known to use any imported materials subject to restrictions on supply or availability.

In terms of the EU's critical raw material list, CSP plants use copper, potentially also aluminium in structural parts, and rare earths in generators.

## <span id="page-26-0"></span>**3 Solar Thermal Heating and Cooling**

## <span id="page-26-1"></span>**3.1 Technology status and development trends**

## <span id="page-26-2"></span>**3.1.1 Technology readiness level**

Solar thermal technologies offer a range of established solutions for all the heating and cooling application areas, as shown in **[Table 6](#page-26-3)**. The EU Renewable Energy Heating and Cooling Technology Innovation Platform (RHC-ETIP) has a dedicated technology plan for solar thermal and, in 2022, issued a strategic research and innovation agenda [\[31\]](#page-43-14) (see [Box 1\)](#page-27-1): The importance of system integration is addressed in the ETIP SNET 2022 white paper "Coupling of Heating/Cooling and Electricity Sectors in a Renewable Energy-Driven Europe" [\[32\]](#page-43-15). The Clean Energy Technology Partnership has also assessed the R&I needs for SHIP under the challenge "Towards 100% renewable industrial heating" [\[33\]](#page-43-16).



<span id="page-26-3"></span>**Table 6** Overview of solar heat technologies and application areas

*Source: JRC, 2023*

<span id="page-27-1"></span>**Box 1** The EU Renewable Energy Heating and Cooling Technology Innovation Platform's strategic research and innovation agenda for solar thermal, 2022 [\[31\]](#page-43-14) A.1 - Development of system components for solar district heating (SDH) and solar heat for industrial process (SHIP) including thermal storage (mid-high temperature/pressurised) A.2 - Demonstration projects for high temperature SHIP projects (<400°C) A.3 - Improved hybrid collectors, such as PVT A.4 - Developing prefabricated multifunctional solar façade systems A.5 - Developing 'Solar-Active-Houses' with high solar fraction B.1 Integration of large solar thermal systems and storages process including thermal energy storage B.2 Integrated solutions for SHIP below 400˚C **B.3 Digitalisation** C.1 Environmental legislation, and land availability for SDH C.2 – Developing new Business Models for Solar Thermal C.3 – Solar thermal resource mapping - C.3.1 Method development for advanced Solar thermal resource mapping and alignment with local energy demand - C3.2. – Data integration to existing European data platforms - C.3.2 – Promotion and dissemination strategies of solar thermal resources C.4 Statistical data collection - C.4.1 – Harmonized cost data collection for the main solar thermal applications - C.4.2 – Harmonized statistical data collection

## <span id="page-27-0"></span>**3.1.2 Installed Capacity and Production**

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The global overall solar thermal collector capacity reached 560 GWth by the end of 2023, corresponding to [8](#page-27-2)00 million  $m^2$  of collector area<sup>8</sup> and an annual solar thermal energy yield of 456 TWh [\[5\]](#page-42-5). Despite a modest growth of only 3% in 2023, the capacity has more than doubled over the last decade, up from 230 GWth in 2010. China, Turkey, USA, Germany and Brazil continue to lead in terms of installed capacity.

In 2023, the installed capacity of solar thermal heat in the EU increased by 1.3 GWth (3.3%) to reach 41 GWth [\[35\]](#page-43-17). The EU markets with the strongest growth were Germany, Greece, Italy, and Poland. Solar thermal systems are installed on approximately 10 million buildings, representing 3.9% of the

<span id="page-27-2"></span>*<sup>8</sup> This corresponds to approximately 0.4% of the global rooftop area (200,000 km2).*

total stock of 259 million units [\[35\]](#page-43-17). According to EUROSTAT, the EU's final energy consumption from solar thermal<sup>[9](#page-28-0)</sup> was 28.7 TWh in 2022. Although the overall market share for solar water heaters and space heating/cooling is low in the EU, it is widely used in buildings in several Mediterranean regions.

Large-scale solar thermal systems are used in 282 European cities' district heating systems (approximately 5% of DH systems and contribute 0.2% of the heat supply) [10](#page-28-1). Denmark alone has 150 DH systems using solar thermal as one of their heat sources, often facilitated by access to seasonal thermal storage. Six new solar thermal systems for district heating networks started operation in 2023, and nine systems are under construction or in an advanced planning stage [\[36\]](#page-43-18). The largest solar thermal field for DHC in Europe is in Silkeborg, Denmark, with 110 MWth capacity [\[35\]](#page-43-17). In Germany, the solar collector area for district heating grew by 30% in 2022, and in the Netherlands, the first large-scale solar district heating (34 GWth) system was commissioned in 2023 [\[36\]](#page-43-18).

Solar heat for industrial processes (SHIP) is mainly used in the food and beverage sector. The world market for SHIP tripled in 2023 compared to the previous two years. One hundred sixteen projects with a total capacity of 94 MW were added in 2023. A noticeable trend worldwide is that more developers sign up for heat supply contracts for large-scale solar industrial plants. The largest SHIP plant in Europe has a capacity of 30 MWth and was inaugurated in 2023 in Seville, Spain [\[37\]](#page-44-0).

Photovoltaic thermal systems<sup>[11](#page-28-2)</sup> (PVT) attained a cumulative installed capacity of 822 MWth  $(1.5)$ million m<sup>2</sup>) and 292 MWp electric in 2023. The majority of them are deployed in Europe. The PVT market fell 30% in 2023 after a fall of 51% in 2022 due to end of subsidies in key markets. [\[5\]](#page-42-5)

Looking at future scenarios for solar thermal in the EU, the REPowerEU communication reinforced the need to accelerate the diversification of energy supply for heating and cooling. According to Solar Heat Europe's roadmap [\[38\]](#page-44-1), the potential for solar thermal heat is 560 GWth installed by 2030, with 140 GWth for buildings, 280 GWth for SHIP, and 140 GWth for DH applications<sup>[12](#page-28-3)</sup>.

The JRC's POTEnCIA CETO 2024 Scenario [\[22\]](#page-43-4) predicts an increase in heat generation from solar thermal, projecting 65 TWh in 2030 and 93 TWh in 2050, up from 29 TWh in 2020. In that analysis, the residential sector accounted for 87% of the solar heat consumption in 2020, while in 2030 its share is expected to decrease to 51%, and later increase again to 69% by 2050. In the 2019 National Energy and Climate Plans, ten Member States analysed the potential role of solar thermal, predicting a contribution of 60-70 TWh by 2030 [\[39\]](#page-44-2). When writing this report, it is unknown whether these ambitions will be raised in the final versions of the revised NECPs [\[21\]](#page-43-3).

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<span id="page-28-0"></span><sup>&</sup>lt;sup>9</sup> Eurostat nrg\_bal\_c

<span id="page-28-1"></span>*<sup>10</sup> 5000 DH in Europe, as cited in the IEA SHC Task 68 presentation to the Webinar "The Rise of Solar district Heating", 28 March 2023, Euroheat and Power and Solar Heat Europe.*

<span id="page-28-2"></span>*<sup>11</sup> These are hybrid systems, using panels that combine photovoltaics cells and solar thermal heat collection. 12 No breakdown is available between solar water heating and space heating for buildings* 

<span id="page-28-3"></span>

<span id="page-29-1"></span>

**Figure 12.** POTEnCIA projections for solar thermal heat generation in the EU.

*Source: JRC analysis, 2024*

Solar thermal energy faced deployment challenges similar to other renewable heating technologies. Higher interest rates have led to reduced investments and a slower pace of upgrading heat infrastructure. Additionally, competition among heating and cooling technologies, such as heat pumps, and solar PV, negatively impacted solar thermal sales. Solar PV typically receives more financial support from authorities, giving it an advantage [\[35\]](#page-43-17). Changes to support mechanisms, such as the end of the superbonus in Italy, uncertainties surrounding new renewable energy heating system laws in Germany, and the conclusion of EU-funded projects in Poland, have also hindered deployment [\[35\]](#page-43-17)

Solar thermal heat is becoming increasingly important in European Directives. For example, the new Energy Performance of Buildings Directive (EPBD) requires new buildings to be solar-ready, meaning they must be able to accommodate rooftop solar PV or solar thermal installations [\[40\]](#page-44-3). The revised Renewable Energy Directive emphasises the promotion of solar thermal heat in individual buildings, district heating, and industry [\[41\]](#page-44-4)

#### <span id="page-29-0"></span>**3.1.3 Technology Costs**

CAPEX for solar hot water systems is about EUR 700-1300/kW [\[42\]](#page-44-5). Cost calculations are complicated since, for buildings, the need for a backup system depends on the type of facility (open loop for DHW, closed loop for DHW or heating). CAPEX of solar heating plants for district heating was about EUR 480/kW [\[43\]](#page-44-6) in 2017.

Solar Heat Europe [\[4\]](#page-42-4) reports the following ranges for LCOH (reflecting technology scale and location):

- Solar district heating: 20 to 45 EUR/MWh
- SHIP: 40 to 70 EUR/MWh
- Solar for DHW 20 to 110 EUR/MWh.

For large systems, the CAPEX for solar district heating in Denmark fell from EUR 431/kW in 2010 to EUR 365/kW in 2019, with a corresponding reduction in LCOH from EUR 50/MWh to EUR 40/MWh. In the same period, the CAPEX of new European SHIP systems fell from EUR 1265/kW to EUR 483/kW. A solar district heating system commissioned in 2022 had a CAPEX cost of EUR 621/kW.

#### <span id="page-30-0"></span>**3.1.4 Public RD&I Funding and investments**

The EU's public investments in solar heating and cooling have decreased since 2013, see **[Figure 13](#page-30-1)**. This investment trend is also observed globally. There has been a growing trend since 2019. The 2022 data is incomplete, so it is unknown if the upward trend continued that year. In 2021, more than half of the public investments in the EU were made in Germany, followed by Belgium and France. EU accounted for more than half of the public investments in solar heating and cooling from 2013 to 2023, see **[Figure 14](#page-30-2)**. For example, in 2021, the EU share was 67%, followed by China's with 21%.

<span id="page-30-1"></span>



**Figure 14** Shares of public RDD investments globally per region from 2013 to 2023.

<span id="page-30-2"></span>

*Source: JRC based on IEA.*

*Source: JRC based on IEA.*

#### <span id="page-31-0"></span>*3.1.4.1 EU Horizon Funding*

Under Horizon 2020 (2014-2020), the EU has supported 18 solar thermal heat-related projects with a total budget of about €70 million. Under Horizon Europe (2021-2027), four solar thermal heatrelated projects have been funded, with a total budget of €27 million. See Annex 6 for a complete list of projects.

#### <span id="page-31-1"></span>*3.1.4.2 Private RD&I Funding*

No data was found.

#### <span id="page-31-2"></span>*3.1.4.3 R&I investments based on patents*

No data was found.

#### <span id="page-31-3"></span>*3.1.4.4 Venture capital investment*

The share of the EU in global VC/PE investment increased significantly in 2023, see **[Figure 15](#page-31-4)**. The EU received the most investment globally thanks to remarkable growth in later-stage investment and also increased its share of early-stage investment. French based company Newheat captured most of the venture capital investment total in the EU.

Comparing 2015-2019 and 2020-2023, the EU and the UK have surpassed the USA and the Rest of the World (ROW) as the most significant regions for VC/PE investments in solar thermal.

The countries with the largest number of innovative companies in the solar thermal sector are the USA, Japan, and China, followed by Germany and France, see **[Figure 16](#page-32-1)**. The count corresponds to the number of corporate innovators with relevant high-value patents and of companies that were either founded or received venture capital investment over the considered period.

<span id="page-31-4"></span>



*Source: JRC based on PitchBook data, 2024*



<span id="page-32-1"></span>Figure 16. Number of innovating companies by type, ranking of top 15 countries

#### <span id="page-32-0"></span>**3.1.5 Patenting trends**

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The number of high-value patents in solar thermal heat technologies decreased in most countries, except for China, from 2010 to 2020 (**[Figure 17](#page-33-1)**). In 2010, the EU filed the highest number of highvalue patents, followed by the Rest of the World (ROW) and the USA. By 2020, China had filed the largest number of patents, followed by the EU and the ROW.

Osaka Gas Co Ltd (Japan) and Green Electric Appliances Inc of Zhuhai (China) were the companies that filed the most patents from 2019 to 2021 (**[Figure 18](#page-33-2)**). Two of the top ten companies are from the EU, specifically Germany.<sup>[13](#page-32-2)</sup>

<span id="page-32-2"></span><sup>&</sup>lt;sup>13</sup> The number of patents is not always an integer because a fractional count is used to avoid double-counting.

<span id="page-33-1"></span>

**Figure 17**. Number of high-value patents per region and year N.B. data for 2021 is incomplete.

*Source: Joint Research Centre (JRC) based on data from the European Patent Office (EPO)[14](#page-33-3), 2024.* 



<span id="page-33-2"></span>**Figure 18** Number of high-value patents globally per company between 2019 and 2021.

*Source: Joint Research Centre (JRC) based on data from the European Patent Office (EPO), 2024.*

#### <span id="page-33-0"></span>**3.1.6 Scientific publication trends**

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The JRC's Technology Innovation Monitor system (TIM) was used to analyse the scientific articles published from 2010 to 2023. Using the search string "topic: ("solar thermal heat" OR "solar heat") AND class:article" retrieved 2 798 articles. There is a notable increase in publications, rising from 81 in 2010 to 271 in 2020 and 336 in 2023.

<span id="page-33-3"></span><sup>14</sup> Patent data based on PATSTAT database 2021 autumn version (JRC update: February 2021). The methodology behind the indicators is provided the references.

**[Figure 19](#page-34-0)** illustrates the significant growth of scientific publications in China and the ROW from 2010 to 2023. The publication trend for the EU increased until 2020, followed by a decline. **[Figure](#page-34-1)  [20](#page-34-1)** depicts the highly cited papers by region in 2023. The ROW had the highest number, with China and the EU having nearly equal amounts, followed by the USA and the UK.

<span id="page-34-0"></span>

<span id="page-34-2"></span>**Figure 19**. Trend in scientific publications on solar thermal heat for major economies and regions.

<span id="page-34-1"></span>**Figure 20**. H-value scores for scientific publications on solar thermal heat for leading countries and regions in 2023.



*Source: JRC TIM analysis 2024.*

## <span id="page-35-0"></span>*3.1.7* **Status of EU-funded R&D projects**

Eighteen solar thermal heat projects received funding from the Horizon 2020 program. About €35 million was awarded to research projects focusing on solar thermal heat for buildings, while €35 million was dedicated to solar thermal heat production for industrial applications.

The projects related to solar heat for buildings are mainly concerned with optimising the use of solar thermal heat alongside other technologies such as heat pumps, biomass, and thermal storage. Some of these projects also involved solar PVT. The industrial application projects aimed to demonstrate the viability of solar thermal heat across different temperature ranges and its ability to provide continuous heat supply while integrating other renewable heat sources.

Under the Horizon Europe program, most funding was directed towards solar thermal heat for industrial applications combined with thermal storage and heat pumps. By mid-2024, the total funding of those projects was €27 million.

## <span id="page-36-0"></span>**3.2 Value Chain Analysis**

According to a report by Solar Heat Europe (SHE) 2024, EU manufacturers will supply over 90% of the EU's demand for solar thermal heat equipment [\[35\]](#page-43-17). The main challenge for solar thermal manufacturers is the rising prices of raw materials such as copper, aluminium, and components like glass. The war in Ukraine disrupted the supply, and some manufacturers had to seek alternative suppliers outside of Europe. Nonetheless, most manufacturers are operating smoothly and have the potential to increase their production [\[5\]](#page-42-5).

#### <span id="page-36-1"></span>**3.2.1 Turnover**

The global solar heat and cooling sector was estimated to have a turnover of EUR 17.4 billion in 2021. For Europe, Solar Heat Europe (EU+UK+CH) reports EUR 1.79 billion, about 10% of the global total. However, data has not been found on a breakdown between the building, district heat and industrial process sectors [\[5\]](#page-42-5).

#### <span id="page-36-2"></span>**3.2.2 Gross value added**

No data was found.

#### <span id="page-36-3"></span>**3.2.3 Environmental and socio-economic sustainability**

Once installed, solar thermal collectors do not need any other energy source than free solar irradiation. This ensures a secure energy supply for a long-lasting period, as the average lifetime of a solar thermal panel is about 25 years [\[5\]](#page-42-5).

## <span id="page-36-4"></span>**3.2.4 Role of EU Companies**

Global Chinese manufacturers are in the lead for solar thermal collectors, with several EU companies in the top 20. A 2023 report for the Commission [\[44\]](#page-44-7) notes that the industry struggled in 2022, with manufacturers having difficulties sourcing materials and components as a result of the continued effects of the COVID pandemic on suppliers in Europe and internationally. The 2023 EurObserv'ER barometer [\[4\]](#page-42-4) notes different situations within Europe: the number of German manufacturers dropped from 38 to 23 from 2015 to 2022 [\[45\]](#page-44-8), and many of these remaining have also diversified or are using separate suppliers for some components. In contrast, Greek manufacturers have seen significant growth in solar collector output and strong exports.

For SHIP, the Solar-Payback site<sup>15</sup> provides mapping of 72 suppliers of turnkey solar process heat systems, with 34 in the EU. Mexican and Chinese companies report the most projects, but EU companies are well represented: G2 Energy (NL), Ritter XL Solar (DE), Soliterm (DE), Sunoptimo (BE), Cona Solar (AT), Solid Solar Energy Systems (AT), Next source (NL).

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<span id="page-36-5"></span><sup>15</sup> www.solar-payback.com/

## <span id="page-37-0"></span>**3.2.5 Employment**

The global solar heat and cooling sector is estimated to have provided 389 000 jobs in 2021 [\[30\]](#page-43-13). A CINEA study [\[46\]](#page-44-9) estimated that employment in the EU27 was 9 600 people in 2023. However, employment has steadily declined and nearly halved since 2010, see **[Figure 21](#page-37-3)**.

<span id="page-37-3"></span>

**Figure 21**. Employment in the solar thermal sector in the EU.

*Source: JRC analysis of CINEA data, 2024.*

#### <span id="page-37-1"></span>**3.2.6 Energy intensity and labour productivity**

No data found.

## <span id="page-37-2"></span>**3.2.7 EU Production Data**

Since no direct production for solar thermal heaters exist, the non-electric water heaters are used as a proxy. In 2023, the EU production value of non-electric water heaters slightly declined at under €1.9 billion (**[Figure 22](#page-38-0)**). Germany was the top EU producer, holding more than half of the total EU production, while France did not disclose its data for 2023. In terms of quantities, the EU production shrank by 17% in 2023, reaching 4.5 million pieces (**[Figure 23](#page-38-1)**). Germany and Poland were the top producers (10-year average), while Germany hasn't disclosed its quantity data since 2019. In 2023, the EU production value per piece of non-electric heater increased by 18% at EUR 420 (**[Figure 24](#page-38-2)**).



<span id="page-38-0"></span>**Figure 22** EU production value and top producers among the Member States disclosing data [EUR Million]

*Source: JRC based on PRODCOM data, 2024.*

<span id="page-38-1"></span>

**Figure 23** EU production in quantities [Thousand pieces]

*Source: JRC based on PRODCOM data, 2024.*

<span id="page-38-2"></span>**Figure 24** EU production value per quantity of non-electric heaters [EUR per piece]





## <span id="page-39-0"></span>**3.3 EU Market Position and Global Competitiveness**

#### <span id="page-39-1"></span>**3.3.1 Global & EU market leaders**

No reliable data was found.

#### <span id="page-39-2"></span>**3.3.2 Trade (Import/Export) and trade balance**

**Figure 24** shows that in 2023, the EU imports of solar water heaters remained at the same level as in 2022 (around €40 million), while exports more than doubled, reducing the EU trade deficit from €26 million to €11 million. The combined extra-EU exports of solar and nonelectric water heaters increased by almost 10%, reaching €327 million in 2023, while the extra-EU exports remained at the same level as in 2022 (€300 million), increasing the trade surplus from €2 million in 2022 to €27 million in 2023.

In 2022-2023, the extra-EU share in Global exports of solar water heaters was 42%, while 80% of the total imports were covered with internal trade, see **Figure 25**. China remained the top global exporter of solar water heaters, while the EU maintained a strong presence among the top 10 global exporters and importers

In 2022-2023, Germany, Italy, France, Romania and the Netherlands remained the top EU importers, bringing 89%, 10%, 33%, 100% and 88% of their extra-EU imports, respectively, from China. For the same period, France, Austria, and Germany were the top EU exporters of solar water heaters, which were exported mainly to other Member States.

#### <span id="page-39-3"></span>**3.3.3 Resource efficiency and dependence in relation to EU competitiveness**

For solar thermal systems, the main materials in collectors include copper, aluminium and glass. The sector claims a 95% recycling rate (for both weight and volume) for systems [\[47\]](#page-44-10). There are considerable opportunities for improving circular economy concepts and reducing environmental impact.



<span id="page-39-4"></span>

*Source: JRC based on COMEXT data, 2024.* 

<span id="page-40-0"></span>



*Source: JRC based on COMTRADE and COMEXT data, 2024.*

## <span id="page-41-0"></span>**4 Conclusions**

A broad range of solar thermal technologies (both concentrated and non-concentrated) are available to support the decarbonisation of the energy system.

Although the concentrated solar power sector has made progress in reducing costs and establishing a reliable track record for electricity generation, the global market hardly grew in 2023. The latest generation of Concentrated Solar Power plants targets a plant size of 100 MW with molten salts for heat transfer and storage (typically 8 hours). Hybridisation with PV systems is also increasingly a feature. R&D efforts are in progress to develop higher efficiency systems using peak temperatures above  $600^{\circ}$ C and heat transfer with  $CO<sub>2</sub>$ , liquid sodium or other media. In Europe, no new commercial systems have been built for several years. China has emerged as the leading developer globally, with 1 GW in operation and a further 2 GW in development.

For solar thermal heat and cooling, the EU is a one of the leaders in terms of technology. High gas prices and security of supply concerns gave new impetus to the EU market in 2022, but 2023 saw a 20% drop in market size due to lower natural gas prices and reduced financial support to solar thermal. In 2023, the installed capacity of solar thermal heat in the EU slowed down to an increase of 1.3 GWth (3.3%) to reach 41 GWth.

Both concentrated and non-concentrated systems offer the potential for supplying industrial process heat and district heat systems. The world market for solar heat for industrial processes tripled in 2023, albeit at a low level. Large-scale solar thermal systems are used in 282 European cities' district heating systems (approximately 5% of DH systems and contribute 0.2% of the heat supply). Six new solar thermal systems for district heating networks started operation in 2023, and nine systems are under construction or in an advanced planning stage. Continued efforts on cost reduction, new incentives, more training of installers with expertise in hybrid solutions, and integrated system concepts are needed.

Research funding for all solar technologies has decreased over the last decade in the EU, except for increasing late-stage venture capital investments. The USA, Japan, and China, followed by Germany and France, have the most innovative companies regarding high-value patents by corporations and investments in Venture Capital companies. The number of high-value patents in the sector has declined globally since 2010.

Exports of solar water heaters from the EU remained stable, but imports increased significantly between 2022 and 2023. Although complete trade data for the whole solar thermal heat sector is missing, it can indicate that EU companies are losing market shares.

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## <span id="page-45-0"></span>**List of abbreviations and definitions**





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# <span id="page-51-0"></span>**Annex 1 Summary Table of Data Sources for the CETO Indicators**



*Source: JRC elaboration*

## <span id="page-52-0"></span>**Annex 2 SET-Plan R&I activites and associated TRL levels**



*Source : JRC elaboration of SET-Plan CST Implementation Plan 2023 [\[14\]](#page-42-14).*

## <span id="page-53-0"></span>**Annex 3 Energy System Models & Scenarios: POTEnCIA and POLES-JRC**

#### **A3.1 POTEnCIA Model**

#### **A3.1.1 Model Overview**

The Policy Oriented Tool for Energy and Climate Change Impact Assessment (POTEnCIA) is an energy system simulation model designed to compare alternative pathways for the EU energy system, covering energy supply and all energy demand sectors (industry, buildings, transport, and agriculture). Developed in-house by the European Commission's Joint Research Centre (JRC) to support EU policy analysis, POTEnCIA allows for the joint evaluation of technology-focused policies, combined with policies addressing the decision-making of energy users. To this end:

- By simulating decision-making under imperfect foresight at a high level of techno-economic detail, POTEnCIA realistically captures the adoption and operation of new energy technologies under different policy regimes;
- By combining yearly time steps for demand-side planning and investment with hourly resolution for the power sector, POTEnCIA provides high temporal detail to suitably assess rapid structural changes in the EU's energy system;
- By tracking yearly capital stock vintages for energy supply and demand, POTEnCIA accurately represents the age and performance of installed energy equipment, and enables the assessment of path dependencies, retrofitting or retirement strategies, and stranded asset risks.

The core modelling approach of POTEnCIA (detailed in Mantzos et al., 2017, 2019) focuses on the economically-driven operation of energy markets and corresponding supply-demand interactions, based on a recursive dynamic partial equilibrium method. As such, for each sector of energy supply and demand, this approach assumes a representative agent seeking to maximize its benefit or minimize its cost under constraints such as available technologies and fuels, behavioural preferences, and climate policies.



#### **Figure A3.1 The POTEnCIA model at a glance**

*Source: JRC adapted from (Mantzos et al., 2019)*

This core modelling approach is implemented individually for each EU Member State to capture differences in macroeconomic and energy system structures, technology assumptions, and resource constraints. The national model implementation is supported by spatially-explicit analyses to realistically define renewable energy potentials and infrastructure costs for hydrogen and  $CO<sub>2</sub>$ transport. Typical model output is provided in annual time steps over a horizon of 2000-2070; historical data (2000-2021) are calibrated to Eurostat and other official EU statistics to provide accurate initial conditions, using an updated version of the JRC Integrated Database of the European Energy System (JRC-IDEES; Rózsai et al., 2024).

#### **A2.1.2 POTEnCIA CETO 2024 Scenario**

The technology projections provided by the POTEnCIA model are obtained under a climate neutrality scenario aligned with the broad GHG reduction objectives of the European Green Deal. As such, this scenario reduces net EU GHG emissions by 55% by 2030 and 90% by 2040, both compared to 1990, and reaches net zero EU emissions by 2050. To model suitably the uptake of different technologies under this decarbonisation trajectory, the scenario includes a representation at EU level of general climate and energy policies such as emissions pricing under the Emissions Trading System, as well as key policy instruments that have a crucial impact on the uptake of specific technologies. For instance, the 2030 energy consumption and renewable energy shares reflect the targets of the EU's Renewable Energy Directive and of the Energy Efficiency Directive. Similarly, the adoption of alternative powertrains and fuels in transport is consistent with the updated  $CO<sub>2</sub>$ emission standards in road transport and with the targets of the ReFuelEU Aviation and FuelEU Maritime regulations. A more detailed description of the POTEnCIA CETO 2024 Scenario will be available in the forthcoming report (Neuwahl et al., 2024).

## **A3.2 POLES-JRC model**

#### **A3.2.1 Model Overview**

POLES-JRC (Prospective Outlook for the Long-term Energy System) is a global energy model well suited to evaluate the evolution of energy demand and supply in the main world economies with a representation of international energy markets. It is a simulation model that follows a recursive dynamic partial equilibrium method. POLES-JRC is hosted at the JRC and was designed to assess global and national climate and energy policies.

POLES-JRC covers the entire energy system, from primary supply (fossil fuels, renewables) to transformation (power, biofuels, hydrogen and hydrogen-derived fuels such as synfuels) and final sectoral demand (industry, buildings, transport). International markets and prices of energy fuels are calculated endogenously. Its high level of regional detail (66 countries & regions covering the world with full energy balances, including all detailed OECD and G20 countries) and sectoral description allows assessing a wide range of energy and climate policies in all regions within a consistent global frame: access to energy resources, taxation policy, energy efficiency, technological preferences, etc. POLES-JRC operates on a yearly basis up to 2100 and is updated yearly with recent information.

The POLES-JRC model applied for the CETO project is specifically enhanced and modified to capture learning effects of clean energy technologies. POLES-JRC results are published within the series of yearly publications "Global Climate and Energy Outlooks" – GECO. The GECO reports along with detailed country energy and GHG balances and an on-line visualisation interface can be found at: [https://joint-research-centre.ec.europa.eu/scientific-activities-z/geco\\_en-](https://joint-research-centre.ec.europa.eu/scientific-activities-z/geco_en-) A detailed documentation of the POLES-JRC model is provided in (Després et al., 2018).



Figure A3.2 Schematic representation of the POLES-JRC model architecture.

*Source: POLES-JRC model*

#### **A3.2.2 POLES-JRC Model description**

#### **Power system**

The power system considers all relevant power generating technologies including fossil, nuclear and renewable power technologies. Each technology is modelled based on its current capacities and techno-economic characteristics. The evolution of cost and efficiencies are modelled through technology learning.

With regard to the power technologies covered by CETO, the model includes solar power (utilityscale and residential PV, concentrated solar power), wind power (on-shore and off-shore), hydropower and ocean power. Moreover, clean thermal power technologies are taken into account with steam turbines fuelled by biomass, biomass gasification, CCS power technologies and geothermal power. Furthermore, electricity storage technologies such as pumped hydropower storage and batteries are also included.

For solar and wind power, variable generation is considered by representative days with hourly profiles. For all renewables, regional resource potentials are considered.

#### *Electricity demand*

Electricity demand is calculated for all sectors taking into account hourly fluctuations through the use of representative days. Clean energy technologies using electricity consist of heat pumps (heating and cooling), batteries and fuel cells in transport, and electrolysers.

#### *Power system operation and planning*

Power system operation allocates generation by technology to each hour of representative days, ensuring that supplying and storage technologies meet overall demand, including grid imports and exports. Capacity planning considers the existing power mix, the expected evolution of electricity demand as well as the techno-economic characeristics of the power technologies.

#### **Hydrogen**

POLES-JRC takes into account several hydrogen production routes: (i) low temperature electrolysers using power from dedicated solar. wind and nuclear plants as well as from the grid, (ii) steam reforming of natural gas (with and without CCS), (iii) gasification of coal and biomass (with and without CCS), (iv) pyrolysis of gas and biomass as well as (v) high temperature electrolysis using nuclear power.

Hydrogen is used as fuel in all sectors including industry, transport, power generation and as well as feedstock for the production of synfuels (gaseous and liquid synfuels) and ammonia. Moroever, hydrogen trade is modelled, considering hydrogen transport with various means (pipeline, ship, truck) and forms (pressurised, liquid, converted into ammonia).

#### **Bioenergy**

POLES-JRC receives information on land use and agriculture through a soft-coupling with the GLOBIOM-G4M model (IIASA, 2024). This approach allows to model bioenergy demand and supply of biomass adequately by taking into account biomass-for-energy potential, production cost and reactivity to carbon pricing.

Biomass is used for power generation, hydrogen production and for the production of  $1<sup>st</sup>$  and  $2<sup>nd</sup>$ generation of liquid biofuels.

#### **Carbon Capture Utilization and Storage (CCUS)**

POLES-JRC uses CCUS technologies in:

- Power generation: advanced coal using CCS, coal and biomass gasification with CCS, and gas combined cycle with CCS.
- Hydrogen production: Steam reforming with CCS, coal and biomass gasification with CCS, and gas and biomass pyrolysis.
- $\bullet$  Direct air capture (DAC) where the CO<sub>2</sub> is either stored or used for the production of synfuels (gaseous or liquid).
- Steel and cement production in the industrial sector.
- Second generation biofuels production.

The deployment of CCS technologies considers region-specific geological storage potentials.

#### **Endogenous technology learning**

The POLES-JRC model was enhanced to capture effects of learning of clean energy technologies. To capture these effects, a one-factor learning-by-doing (LBD) approach was applied to technologies and technology sub-components, aiming at endogenising the evolution of technology costs.

POLES-JRC considers historical statistics and assumptions on the evolution of cost and capacities of energy technologies until the most recent year available (this report: 2022/2023). Based on the year and a capacities threshold, the model switches from the default time series to the endogeneous modelling with the one-factor LBD approach. Within the LBD, the learning rate represents the percentage change of the cost of energy technology based on a doubling of the capacity of the energy technology.

This generic approach is applied on a component level to capture spillover effects as well. For instance, a gasifier unit is used as component for several power generating technologies (e.g.

integrated gasification combined cycle, IGCC) as well as for several hydrogen production technologies (e.g. gasification of coal and biomass). Therefore, the component-based LBD approach allows to model spillover effects not only across technologies, but also across sectors. Also, it allows to estimate costs for emerging technologies for which historical experience does not yet exist.

Moreover, for each component a floor cost is specified which marks the minimum for the component's investment cost and serves as limitation for the cost reduction by endogenous learning. Cost reductions by learning in POLES-JRC slow down when the investment cost approaches the floor cost.

The described method above applies not only for the overnight investment cost of energy technologies, but as well for operation and maintenance (OM) costs, which also decrease as technologies improve, and for efficiencies. In the model, OM costs diminish synchronously to the decrease of total investment cost of the technology. The efficiency of renewables is implicitly taken into account in the investment cost learning and the considered renewable potentials. For most technologies the efficiencies are endogenously modelled.

#### **A3.2.3 Global CETO 2°C scenario 2024**

The global scenario data presented in the CETO technology reports 2024 refers to a 2°C scenario modelled by the POLES-JRC model in a modified and enhanced version to address the specific issues relevant for the CETO project.

The *Global CETO 2°C scenario 2024* and its specific POLES-JRC model configuration is described in detail in the forthcoming report "*Impacts of enhanced learning for clean energy technologies on global energy system scenario*" (Schmitz et al., 2024).

The *Global CETO 2°C scenario 2024* is designed to limit global temperature increase to 2°C at the end of the century. It is driven by a single global carbon price for all regions that reduces emissions sufficiently so as to limit global warming to 2°C. This scenario is therefore a stylised representation of a pathway to the temperature targets. This scenario does not consider financial transfers between countries to implement mitigation measures. This is a simplified representation of an ideal case where strong international cooperation results in concerted effort to reduce emissions globally; it is not meant to replicate the result of announced targets and pledges, which differ greatly in ambition across countries.

As a starting point, for all regions, it considers already legislated energy and climate policies (as of June 2023), but climate policy pledges and targets formulated in Nationally Determined Contributions (NDCs) and Long-Term Strategies (LTSs) are not explicitly taken into account. In particular, the EU Fit for 55 and RePowerEU packages are included in the policy setup for the EU. Announced emissions targets for 2040 and 2050 for the EU are not considered.

The *Global CETO 2°C scenario 2024* differs fundamentally from the *Global CETO 2°C scenario 2023*  used in the CETO technology reports in 2023 in various aspects:

● The version of the POLES-JRC model used for the Global CETO 2°C scenario has been further enhanced and modified to capture effects of endogenous learning of clean energy technologies and, furthermore, several technology representations were further detailed, e.g. DAC (composition of renewable technologies, batteries and DAC unit), fuel conversion technologies (for hydrogen transport) and batteries in transport.

● The techno-economic parameters have been thoroughly revised and updated taking into account the expertise of the authors of the CETO technology reports.

As a result, major scenario differences occur in the *Global CETO 2°C scenario 2024* regarding DAC, synfuels, CCS power technologies, wind power and ocean power.

#### **A3.3 Distinctions for the CETO 2024 Scenarios - POLES-JRC vs. POTEnCIA**

The results of both models are driven by national as well as international techno-economic assumptions, fuel costs, as well as policy incentives such as carbon prices. However, on one side these two JRC energy system models differ in scope and level of detail, on the other side the definitions of the POTEnCIA and POLES-JRC scenarios presented in this document follow distinct logics, leading to different scenario results:

- The *Global CETO 2°C scenario 2024* (POLES-JRC) scenario is driven by a global carbon price trajectory to limit global warming to 2°C, where enacted climate policies are modelled, but long-term climate policy pledges and targets are not explicitly considered. Scenario results are presented for the global total until 2100.
- The *POTEnCIA CETO 2024 scenario* is a decarbonisation scenario that follows a trajectory for EU27's net GHG emissions aligned with the general objectives of the European Climate Law (ECL) taking into consideration many sector-specific pieces of legislation. Scenario results are presented for the EU27 until 2050.

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# <span id="page-59-0"></span>**Annex 4 Horizon Europe projects on concentrated solar power**



*Source: JRC analysis of Cordis data, 2024*



# <span id="page-60-0"></span>**Annex 5 Sustainability Assessment Framework**





*Source: JRC elaboration 2024*

# <span id="page-63-0"></span>**Annex 6 Horizon 2020 and Horizon Europe projects on solar thermal heat technology**

## **Horizon 2020**





*Source: JRC analysis of Cordis data, 2024*

#### **Horizon Europe**



*Source: JRC analysis of Cordis data, 2024*

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